



Children's Outcomes  
Research Program  
The Children's Hospital  
Aurora, CO



Department of Pediatrics  
Univ. of Colorado Denver  
School of Medicine

## Logistics of Universal Childhood Influenza Vaccination

2009 National Influenza  
Vaccine Summit  
July 1, 2009

Matthew F. Daley, MD  
Assoc. Professor, Pediatrics  
Univ. Colorado Denver

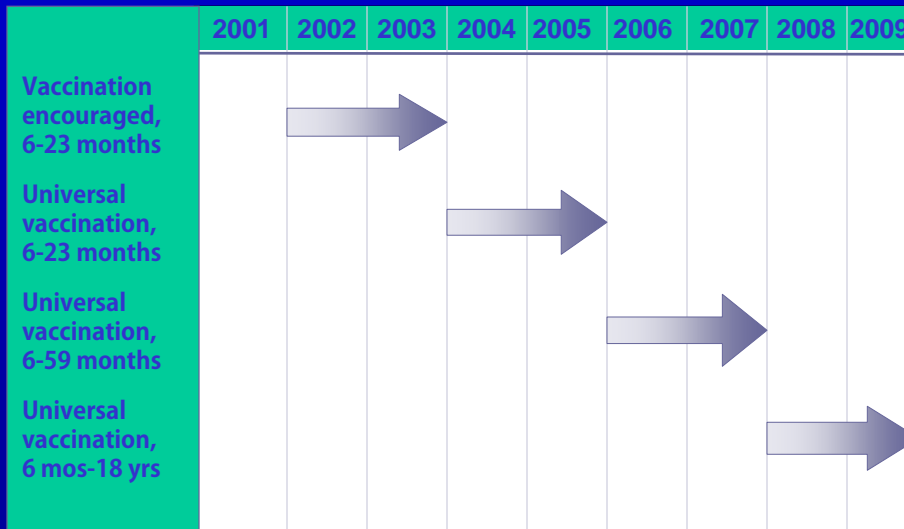
## Disclosures



No relevant financial relationships  
with any commercial interests are present

No reference will be made to the use of  
medications in manners not licensed by the  
Food and Drug Administration

## Expansion of Childhood Influenza Vaccination Recommendations



## Additional Children Needing Vaccination



- Children recommended for vaccination:
  - 2007-08 season: ~40 million children
  - 2008-09 season and beyond: ~74 million children
- Less than one-third of recommended children actually vaccinated
- Immunizing 6 month-18 year olds:
  - 50% coverage rate: ~300% increase in number of children vaccinated
  - 90% coverage rate: ~500% increase

Ref: Erhart, *J Pediatr*, 2004; Schwartz, *J Infect Diseases*, 2006; ACIP Influenza Vaccination Recommendations, MMWR, 2008

## Several Implications

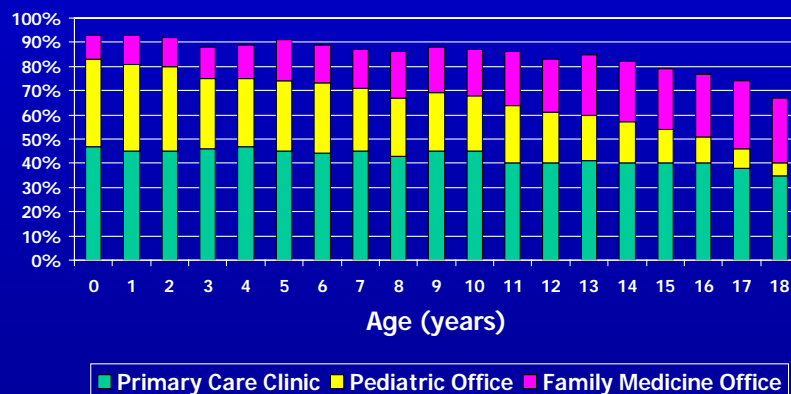


- New strategies for influenza vaccine delivery in primary care
- New vaccination settings (schools)
- Improved financial incentives for influenza vaccination
- Influenza vaccination efforts need to be broad, community-based, collaborative

## Influenza Vaccination in Primary Care

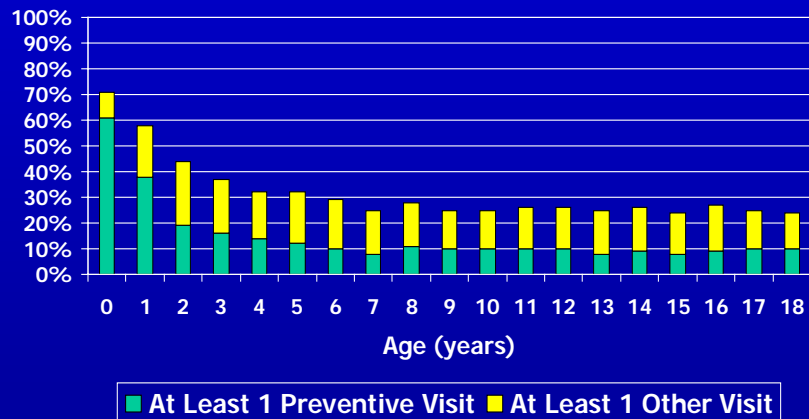


Percent of U.S. Children with Usual Source of Care (MEPS, 2002)



Ref: Modified from Szilagyi, Universal Vaccination Workshop, [www.medicine.emory.edu/id/ecirve/arewoready](http://www.medicine.emory.edu/id/ecirve/arewoready), 2005

## Percent of U.S. Children with $\geq 1$ Visit to Primary Care During Oct-Dec (2002 MEPS)



Ref: Modified from Szilagyi, Universal Vaccination Workshop, [www.medicine.emory.edu/id/ecirve/areweweready](http://www.medicine.emory.edu/id/ecirve/areweweready), 2005

## How Much Time Does Vaccination Take?



- Influenza vaccination-only visits, pediatric patients in primary care offices, 2000-2001

	Median time in minutes	
	Urban	Suburban
Waiting room	7.5	4.1
Exam room	14.3	5.3
Total	21.8	9.4

- Vaccination time short (2.3 min urban, 1.4 min suburban)

Ref: Szilagyi, *Arch Pediatr Adolesc Med*, 2003

## How to Increase Capacity Within Primary Care

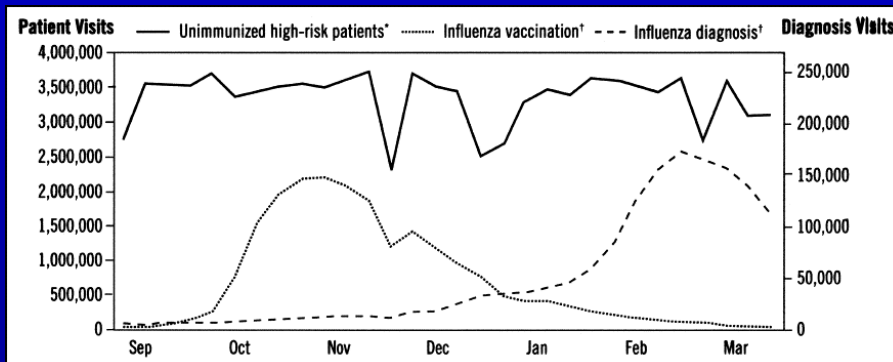


- Add visits during regular hours:
  - Ties up rooms
  - Impairs clinic flow
  - Other activities deferred
- Extending vaccination “season”
- Dedicated influenza vaccination clinics outside of regular hours

## Rationale for Extending Vaccination Window



Data source: Electronic claims to Medicare, Medicaid, commercial insurance, 2004 to 2007

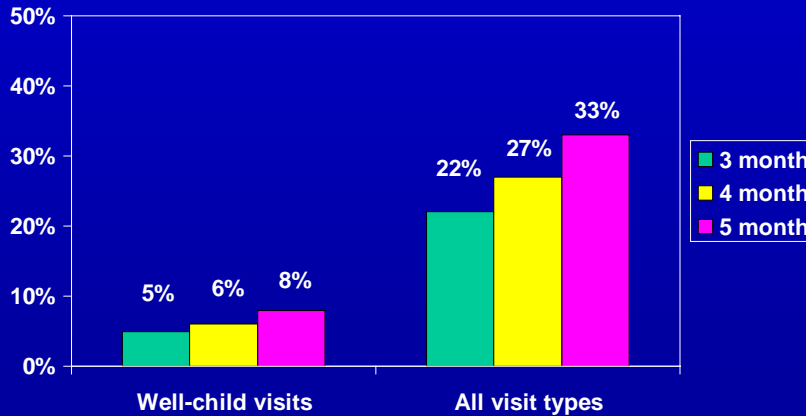


Ref: Poland, Johnson, *Am J Med*, 2008

## Children: Extending Vaccination Window



Percent of U.S. Children 9-18 Years Old With at Least 1 Visit, By Length of Vaccination Window (2003-04 MEPS)



Ref: modified from Rand, *Arch Pediatr Adolesc Med*, 2008

## Influenza Vaccination Clinics Outside of Regular Office Hours



- Potential advantages:
  - Less interference with other routine office functions
  - Better processes, increased efficiency
  - Can be linked to reminder calls and letters
- However:
  - Staff flexibility (weekends, evenings), overtime pay
  - Administrative costs different compared with delivering vaccine during regular visits
  - Advanced planning required (vaccine supplies)

Ref: Fontanesi, *J Med Pract Manag*, 2006; Schwartz, *CTMI*, 2006; Stinchfield, *Am J Med*, 2008

## Studies of Influenza Vaccination Clinics



- Efficient influenza vaccination strategies, 5 pediatric practices:
  - Large-volume weekend clinics
  - Medical records not pulled for these clinics
- Influenza clinics vs. routine visits (adults):
  - Influenza clinics more efficient, but poorer documentation of vaccines given
  - Administrative costs similar (\$9.33 vs. \$10.01/dose)

Ref: Kempe, *Pediatrics*, 2005; Fontanesi, *J Med Pract Manag*, 2006

## School-based Influenza Vaccination



- Campaign to vaccinate entire Knox County, Tennessee public school system, 2005
- 76 schools participated, with an enrollment of 53,420 students
- Free intranasal vaccine (LAIV) provided, billing was not done
- Overall influenza immunization rate = 45%

Ref: Carpenter, *Pediatrics*, 2007

## Knox County Influenza Vaccination Project



- Resources expended:
  - Health department staff: 4200 person-hours
  - School nursing staff: 2700 person-hours
- Temporary closure of other clinics:
  - Adult preventive care, indigent care
  - 84 half-days (9900 visits) during 5-week campaign

*“Even with donated vaccine, the demands on health department and school system personnel...made the vaccine campaign an expensive and disruptive endeavor.”*

Ref: Carpenter, *Pediatrics*, 2007

## Additional Data from Schools



- Middle school hepatitis B vaccination program (“catch-up”):
  - 85% with consent completed 3-dose series
  - Billing private insurance challenging (staff time, incorrect information, denials)
- National survey of school-based health centers:
  - 62% not billing private insurance
  - Obtaining parental consent also reported as barrier to immunization

Ref: Deuson, *Am J Public Health*, 1999; Daley, *J Adol Health*, in press



## Denver Public Health: School Influenza Immunization Project (PI Shlay)



- School nurses: spread thin, competing priorities, assignments may change
- Billing: contracts needed, managed care a potential barrier, time-consuming, denials
- FERPA: no public health exemption
  - Can't give student roster to community vaccinator
  - School RN needs to manage consent process
- School administration buy-in:
  - Educational mission highest priority
  - Perceived costs high, perceived benefits less tangible

Ref: personal communication, Judith Shlay MD, MSPH, June 2009

## Influenza Immunization, Other Settings

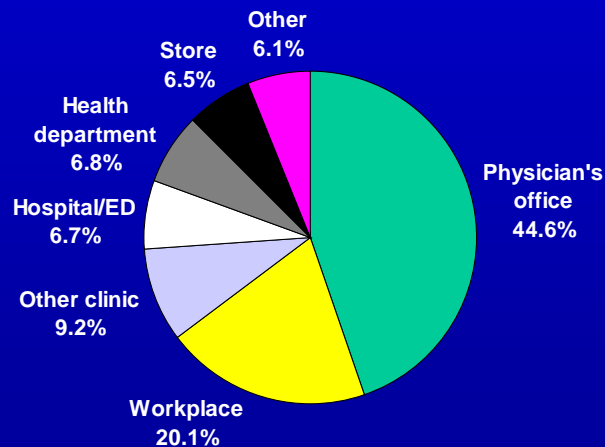


	Pharmacies	Emergency Depts.	Public Immuniz. Clinics
Convenient	√		
Low cost	√		√
Capacity		√	
Vaccinate children		√	√
Vaccine tracking			√
Adverse events		√	√
Bill private insurance	√	√	

## Immunization in Multiple Settings: Record Scatter



- 50-64 y.o., location immunized (36% immunized overall)



Ref: Singleton, *Am J Infect Control*, 2005

## Problems with Scattered Immunization Records



- Compromises ability of primary care to implement strategies to improve rates:
  - Reminders
  - Assessment of clinic rates
- Difficult to estimate vaccine needs
- Record scatter minimized when vaccination sites enter data into community-based immunization registries

Ref: Stinchfield, *Am J Med*, 2008

## Vaccination Administration Fees



- Actual costs measured for all vaccination-related activities, routine infant vaccines
- Excluded costs of vaccines

	Total costs, administration (per shot)	Reimbursement for admin. (per shot)	Difference
Family practices/ Community health	\$7.57	\$6.68	-\$0.89
Pediatric practices	\$10.67	\$8.27	-\$2.40

Ref: Glazner, *Pediatrics*, 2004

## Many Challenges for Universal Childhood Influenza Immunization



- Current strategies ? high immunization rates
- Many more will need annual vaccination
- An H1N1 vaccine could complicate matters tremendously
- Current capacity in primary care limited, vaccination time-consuming
- Schools lack resources and infrastructure, billing private insurance difficult
- Other settings have substantial limitations
- Vaccine administration fees do not provide much incentive to vaccinate

## Barriers and Solutions: Primary Care



Limited vaccination capacity



Influenza immunization clinics

Competing clinical priorities



Influenza immunization clinics

Concern about vaccine supplies



Adequate and early vaccine

Limited financial incentive to vaccinate



Improve reimbursement for vaccine administration;  
vaccines on consignment

## Barriers and Solutions: Schools



Parental consent



Systematically obtaining parental consent at school registration

Billing for vaccines and admin. fees



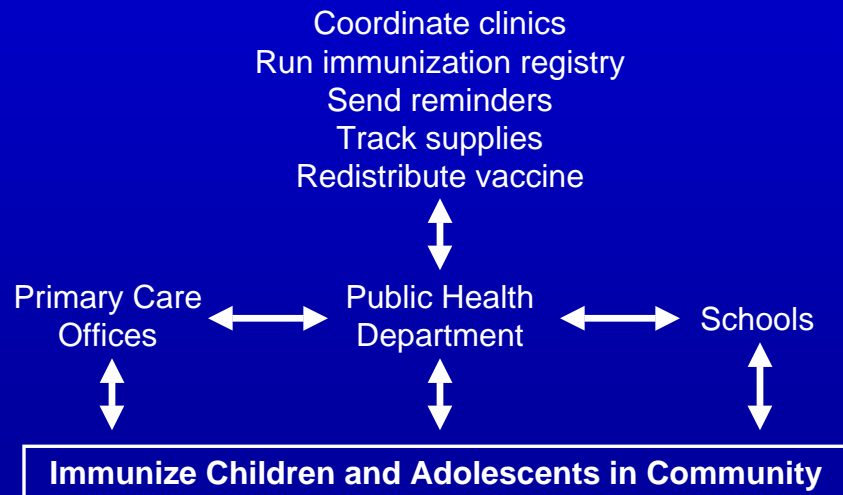
Centralized billing; universal influenza vaccine purchase

Resources and infrastructure



Engage community vaccinators; improve reimbursement

## Influenza Immunization: A Community Cooperative Effort



## Conclusions



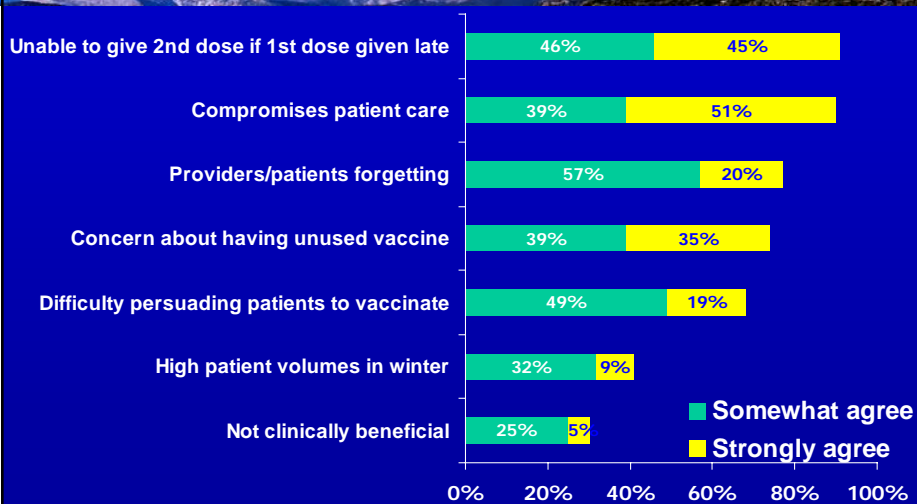
- “Tinkering” with current approaches will fail to achieve adequate vaccination coverage
- Transformational change is needed:
  - Immunization “silos” broken down
  - Close cooperation between primary care, public health, schools
- Health care system must place a higher value on influenza vaccination

## Acknowledgments



- Allison Kempe, MD, MPH
- Stephen Berman, MD
- Judith Shlay, MD, MSPH
- Peter Szilagyi, MD, MPH
- Cynthia Rand, MD, MPH
- Lon McQuillan, MD
- Jennifer Pyrzanowski, BA
- Jennifer Barrow, MSPH
- Christine Babbel, MSPH

## Provider-Identified Barriers to Late Season Vaccination



Ref: McQuillan, National Immunization Conference, 2008

## Vaccinating for Five Months



- Potential advantages:
  - Vaccination better matched to delivery patterns
  - Reduce problems of unused vaccine
  - More vaccination opportunities (?)
- However:
  - Expectations need to change (providers, patients)
  - Competing clinical priorities
  - May have only minimal impact unless directly linked to interventions to bring patients in